

5th November 2024

Ref: OIA-2024/25-0270

Dear |

Official Information Act request relating to information sharing with social media platforms (NEMA)

Thank you for your Official Information Act 1982 (the Act) request received on 22 September 2024. You requested:

- "1. Does National Emergency Management Agency pay for advertising services on the Facebook, Instagram, Linkedin, Google, Tik Tok or other digital platform?
- 2. If National Emergency Management Agency uses advertising services on digital platforms as above, does (or has) the agency created "custom audience" lists as part of those campaigns?
- 3. Has any person from National Emergency Management Agency had any meetings, whether in person, by videoconference or other method, with any representative from Meta, Google, Linkedin, Tik Tok, or any other digital advertising platform in the last 12 months?
- 4. Please provide any correspondence, e-mail, document, or record held by National Emergency Management Agency on the subject of custom audience lists, advertising on Meta, Face book, Instagram, Google, Tik Tok or any other platform for the period 1 September 2024 and today."

(Please note to enable an efficient response we have chosen not to detail the subsections included in your request. We acknowledge and intend to reply to all aspects of your request in our finalised response. For clarity this release of information pertains to a request for legal documentation in relation to part one of your original request.)

The time frame for responding to your request was extended, under section 15A of the Act by eight working days because it necessitated consultations to be undertaken before a decision could be made on the request. On 31 October 2024 you were notified of a decision on your request and informed that there was one remaining document in scope undergoing final consultation with an external third party. Following this consultation, I am now in a position to respond as follows.

I have decided to release the relevant parts of the document listed below, subject to information being withheld as noted. The relevant grounds under which information has been withheld are:

- section 9(2)(a), to protect the privacy of individuals;
- section 9(2)(b)(ii), to protect the commercial position of the person who supplied the information, or who is the subject of the information;
- section 9(2)(h), to maintain legal professional privilege

4/11/2021 NEMA Contract/Variation Approval Form

You have the right to ask the Ombudsman to investigate and review my decision under section 28(3) of the Act.

This response will be published on the Department of the Prime Minister and Cabinet website during our regular publication cycle. Typically, information is released monthly, or as otherwise determined. Your personal information including name and contact details will be removed for publication.

Yours sincerely

Stefan Weir

Chief of Staff

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DP: Click to enter TechOne contract number (if known)

NEMA CONTRACT/VARIATION APPROVAL FORM

- 1. No contracts or variations to contracts are to be entered into without this form first being completed.
- Complete this form for all new contracts, variations to existing contracts, statements of work, orders and other contracts and provide to the NEMA Contract Signatory.
- 3. Enter the details of the contract into the TechnologyOne contract management module. Provide a copy of the signed form and signed contract to the Legal team (legal@dpmc.govt.nz).
- 4. The contract should not start prior to all parties signing it.

Section A : Contract details			
Name of contract: (if a variation, include name of original contract and its contract number) Relating to NEMA Advertising Services (2021/22 – 2025/26)			
Legal name of Supplier:	VMLY&R Ltd.		
Value: (excluding GST)	Value of this contract or variation	\$ 0 (estimated value of briefs under this work: 6,000,000)	
	Total value of contract including all variations (if applicable)	\$ As above	
	Value of previous contracts with the Supplier for the same or similar services (excluding this contract/variation) If there are similar services, please list background details in section B below	\$5,347,399	

Section B : Description, need and commercial risks

Summarise intended services and why the services are needed, including whether an employee could instead provide the services. Explain any commercial risks

A procurement plan for NEMA advertising services was agreed on 12 July 2021. An RFP tender process was carried out in September 2021 to ensure we are working with the most suitable Advertising Services Supplier.

Four suppliers presented their Pitch to the Evaluation Panel week commencing 13th September 2021. The evaluation of the Pitch responses has been carried out as per the procurement plan and Government Procurement Rules & principles

VMLY&R Ltd. was selected as the preferred supplier as outlined in the Tender Recommendation Report.

Required services

NEMA is managing promotional campaigns addressing disaster preparedness amongst the New Zealand public. Procurement of advertising services and media coverage are required to raise public awareness. This procurement covers future promotional campaigns e.g. NZ ShakeOut (the national earthquake drill), the nationwide test of Emergency Mobile Alert, NEMA's Long or Strong, Get Gone tsunami safety campaign, and, Get Ready / Emergency Preparedness campaign.

The total whole of value for this procurement is comprised of the estimated value of services required for the next five years: The total whole of life value for this procurement is estimated up to \$6,000,000.

Note: The estimate in this plan allows for the potential growth of NEMA's deliverables. Spend will be approved as part of the annual budget process.

The parties have agreed an Advertising Services Order (ASO) that has a term of 5 years. The ASO will not have a value registered against it. At the start of each year, the Supplier and NEMA will agree a Creative Brief/job order that sets the maximum budget and services for that year.

A separate CAF will be approved for each Creative Brief to demonstrate that there is budget for the services and the spend has been approved by the person with delegated financial authority.



Requirement to source externally

We are not able to provide the creative and media services provided by VMLY&R Ltd.

Similar services

NEMA and the Supplier have developed a healthy and sustainable business relationship over the past 6 years and have previous contracts with the Supplier for services valued at \$5,347,399. The Supplier is well familiar with the NEMA business operations and provide high value add contributions to the promotional public campaigns NEMA is responsible for. As noted above, this engagement of the Supplier followed a competitive RFP process.

Commercial Risks

Identified Commercial Risks	Mitigation
Supplier is unable to provide the required services.	NEMA is not obligated to spend money with the supplier and has the option to form a contract with another supplier.

Section C: Procurement approach

Explain the method of procurement followed and how NEMA is assured it is getting value for money.

- a. Procurement method followed:
 - Secondary procurement from AoG panel. A competitive selection process was undertaken whereby four suppliers on the panel presented a pitch to the evaluation panel.
- b. Value for money assessment:

The Supplier is being engaged under the AOG panel and NEMA will receive the services at the Supplier's agreed AOG rates. Price was an assessment criteria for the evaluation panel taking into account the total costs over whole of the duration of contract, Public value and the supplier's understanding and contribution to the NZ Government's broader outcomes.

c. Compliance with Government Procurement Rules and our policy:

If this contract/variation (using a whole-of-life approach) including all

If this contract/variation (using a whole-of-life approach) **including all variations** is valued at \$100,000 or more, confirm that it complies with the DPMC Procurement Policy and the Government Procurement Rules

(Note: Even if the opportunity is not openly advertised, remember that the award of the contract must be notified on GETS.)

YES

Section D : Contract approval

1. Contract Manager

Not to be the Contract Signatory unless approved by the Corporate Legal Services Manager and a NEMA Deputy Chief

Executive				
Contract Signatory	I propose the following Contract Signatory for this contract/variation: Name: Dave Gawn Position: Chief Executive If contract signatory is the Chief Executive, a NEMA Deputy Chief Executive also needs	to sign section D3.		
Contract Manager	I acknowledge that, as the Contract Manager, I am responsible for: Monitoring deliverables in order to ensure that they are delivered in accordance with the terms of this contract; Ensuring that invoices are checked for accuracy prior to being submitted for payment; and Planning for any necessary variations to this agreement with sufficient lead-in time.	YES		
Conflict check	3. I have checked whether the Supplier and any NEMA staff involved with the Supplier in relation to this contract/variation (including me) have any conflicts of interest and:	No Conflicts of Interest Declared		



Security and Workforce Assurance Checks	 4. I have checked whether the Supplier and any DPMC staff involved with the Supplier in relation to this contract/variation (including me) have any conflicts of interest and: 5. If yes, please insert iManage number to where the Conflict of Interest Management Plan is located, if applicable 	NO If 'yes', you must also complete Appendix 2	
Health & safety Checks	The Supplier's staff will be physically present on NEMA premises or any other location over which NEMA exercises control or influence (e.g. a hired venue) and I have completed the required health and safety checks.	NO If 'yes', you must also complete Appendix 3	
Delegations	I confirm that the person named as the Contract Signatory has delegated authority to sign this contract/variation (refer financial Delegations Policy) The cost code for the contract is: Shakeout: 37-853-2530 Pub Ed.		
Signature:	Name: Andy Hammond-Tooke	83-853-2530	
orginature.	Position: Team Leader, Public Education and Digital Signature: Date: 04/11/2021		

2. DPMC Legal

Legal review is required to review all contracts and approval forms where:

- The whole of life value of the contract (i.e. contract + all variations) exceeds \$50,000
- The contract is on the Supplier's Terms and Conditions;
- Changes are proposed to the Terms and Conditions of the Government Model Contract Templates
- The contracts is for legal services.

Legal review: Contract documentation has been reviewed by DPMC Legal YES				
Procurement: The procurement approach in section C is in accordance with DPMC's Procurement YES if 'no', explain below				
Comments from Legal, including any significant legal risks				

Note: The contents of this box may be subject to legal professional privilege

Charlotte Haigh

DPMC Legal Name: Charlotte Haigh Title: Solicitor



Te kakau Wilakalilalulilalu				
3. Contract Sign	•			
Not to be the Co	ntract Manager unless the Deputy Chief Executive (or Corporate Legal Services Ma	nager) has approved		
As the contract sig	natory (or, if the Chief Executive is the contract signatory, a NEMA DCE) I confirm that:			
a. The contract	value is within my budget allocation.	YES		
b. The expendit	ure is necessary and for a purpose within the scope of a NEMA appropriation.	YES		
Comments from Contract Signatory /NEMA DCE (if any) This is being signed by the Deputy Chief Executive, Emergency Management given the absorbed of the Deputy Chief Executive, Strategic Enablement				
I RECOMMEND FOR APPROVAL this commitment to expenditure and accept the risks described above				
(if the Chief Executive is the Contract Signatory, the NEMA DCE "RECOMMENDS FOR APPROVAL"):				
Contract Signatory (or ELT member, if Chief Executive is the Contract Signatory):	Gary Knowles Deputy Chief Executive			

To be completed only if the Chief Executive is the Contract Signatory I APPROVE this commitment to expenditure and accept the risks described above.		
Chief Executive	Dave Gawn Chief Executive	
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3/8/3/3/5/		



Appendix 1: Contract Approval – MBIE and Select Committee Reporting

This appendix is to be completed for all contract/variation approvals

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These details are required for MBIE and Select Committee reporting purposes.				
Commencement Date	1 December 2021			
Date work is to be commenced, if different from	, 0)			
contract start date				
Hourly Rate	*			
Maximum hourly rate and daily rates charged	AoG rates.			
under contract (if specified)				
Consultant or Contractor? 1	N/A			
Nature of Service	Communications			
AOG Panel?	NO			
Have you chosen a Supplier who is not on an AOG Panel, despite the services being able to be	If 'YES', provide reasons below			
provided via an AOG Panel?	Reason for choosing an off-panel Supplier:			
•	Merchandise. No applicable panel			
	(0)			
Further work?	NO			
Is there any proposal for further work following the work described in this contract?				
Report prepared?	NOT APPLICABLE			
Will a report be prepared or delivered as a result	If 'YES', provide details below			
of the consultancy or contract?	Details of report to be prepared:			
	Click to insert details.			
Māori business	NO			
Is the Supplier a Māori business ² ?				

A Contractor is an individual who is either hired to perform duties that would normally be provided by an existing staff member, either in their normal day-to-day duties, or on a project. The contractor is under the direct supervision of the client. The client is responsible for managing any risks associated with the contractor's work, including timeliness of delivery, quality assurance and wider performance management. The client will generally purchase a set amount of time from the contractor. Under these circumstances, this constitutes a recruitment service for the provision of a contractor and will usually be covered by this AoG External Recruitment Services contract.

A Consultant is defined as a company or an individual where service provision is linked to a defined outcome, typically with remuneration linked to agreed milestones, or deliverables, and where supervision of the individuals is the function and responsibility of the consultancy organisation (or shared with the client). The consultant and/or the company from which they come are ultimately responsible for ensuring quality, timely delivery and performance management of individuals. The consultant(s) may or may not be located at the client's offices. In many cases while an agreed amount of time may have been negotiated (e.g. a certain time to be on-site per week), a consultant is likely to work, and be paid, only for the hours the client requires. Consultancy is covered by the AoG Consultancy Services contract.

For further guidance, see:

https://www.procurement.govt.nz/assets/procurement-property/documents/consultancy-services/consultant-vs-contractor-how-to-tell-the-difference.pdf

¹ Notes on the use of this form:

² A **Māori business** for government procurement purposes is:

one that has at least 50% Māori ownership or

[•] a Māori Authority as defined by the Inland Revenue Department.



Appendix 2: Security and Workforce Assurance Checklist³

This appendix is to be completed by the Contract Manager if the Supplier or its personnel:

- 1. Will have unsupervised access to any non-public areas of NEMA premises; and/or
- Require particular qualifications/licences/current memberships or governing authorities in order to be able to deliver the services:
- 3. Will be issued with access cards to NEMA premises or be given login access to any NEMA ICT system (including a NEMA social media/web account)?

1. Pre-Employment Checks

Pre-employment checks must be completed for all individuals as detailed in DPMC's Recruitment and Selection Policy.

The pre-employment checks must include:

- Identity verification as per DIA standards for evidence of identity
- · Confirmation of nationality/citizenship
- · Confirmation of right to work in New Zealand
- Criminal records check (Ministry of Justice check).
 - o For Government House contracts, complete the Police vetting form instead.
- Confirmation of employment history, and character references (through personal contact with referees), in accordance
 with the template referee check.

Once completed, information collected during this process must be saved in an appropriately secure location.

Have you completed all necessary pre-employment checks?

Not Applicable

2. Qualification Checks

If the contract relates to services that require qualification, licencing and/or registration with a governing authority (e.g. current practicing certificate for legal services), evidence of qualification/licence/current membership should be obtained.

Please detail or insert iManage number for where any further information is available, if applicable

Click to insert details of where further information can be located (include iManage number).

Have you completed any necessary qualification checks?

Not applicable

3. Security Checks

If the Supplier or its personnel will have unsupervised access to DPMC information, security checks must be completed.

If information is accessed on DPMC premises, pre-appointment checks **must** be completed for each individual as detailed in DPMC's Recruitment and Selection Policy.

If information is to be accessed away from DPMC premises, it **must** be handled and stored consistent with <u>Government Requirements</u>.

If the Supplier or its personnel will be exposed to information classified CONFIDENTIAL, SECRET or TOP SECRET, you must first ensure that individuals already hold or are eligible to apply for the relevant national security clearance.

If you have any questions about this requirement, please contact security@dpmc.govt.nz or speak to the Chief Security Officer. Please detail or insert iManage number for where any further information is available, if applicable

Click to insert details of where further information can be located (include iManage number).

Have you completed all necessary security checks?

Not applicable

Notes on the Use of this Checklist:

Exceptions: There are no exclusions from the above security policies. Exceptions may be granted to meet new or changed business requirements when there is a justifiable business need. Requests for exceptions to any security policy must be submitted to the CSO using the <u>Request for Exception to Security Policy</u> form.

Additional requirements: The Contract Manager is responsible for ensuring that the Supplier understands their:

- general responsibilities to adhere to DPMC's security policies
- specific responsibilities to protect themselves, their Personnel, other NEMA staff, the public, physical items and/or official information.

Before starting the contract, the Contract Manager must also ensure that the Supplier and its personnel receive:

- copies of relevant DPMC security policies, procedures and guidelines
- security awareness training consistent with the role and location they will be operating in.

Security training can be organised by contacting your Business Unit Security Representative (BUSR) or by emailing security@dpmc.govt.nz.



Appendix 3: Health and Safety Checklist

This appendix is to be completed by the Contract Manager if the Supplier or its personnel will be physically present on any NEMA premises, or any other location over which NEMA exercises control or influence for the purposes of services provided under this contract.

If you have any questions about this checklist, please contact healthsafetyandsecurity@dpmc.govt.nz or your health and safety representative.

1. Health and Safety Induction

If the Supplier or its personnel will be physically present on any DPMC premises, or any other location over which DPMC exercises control or influence then the Contract Manager is responsible for ensuring that an appropriate health and safety induction is undertaken for each person.

Have you made arrangements for an appropriate health and safety N/A induction to be given to all personnel?

2. Overlapping Obligations

eleasedunde

DPMC has an obligation to consult, cooperate and coordinate with Suppliers with whom it has overlapping health and safety duties, such as those who will be present on DPMC premises. It is the responsibility of the Contract Manager to ensure that the health and safety approach taken by Suppliers is appropriate, is consistent with DPMC policy and ensures the safety of DPMC personnel, Supplier Personnel and others.

Have you consulted/cooperated/co-ordinated with the Supplier to N/A ensure that any health and safety risks in relation to the services provided under this contract are addressed appropriately?

Explain what steps have been taken in this regard:

Explain what consultation/cooperation/coordination has been undertaken. E.g. a management plan (include iManage number) or the contract contains specific clauses pertaining to health and safety.

AoG Advertising Services – Advertising Services Order (ASO)

Part A

For Participating Government Agency (the Client) to complete and send to Provider.

Date: 08/11/21	Service Reference or ASO Number
Project or Campaign Name	Advertising and media services for promotional campaigns addressing disaster preparedness.
Government Agency Name	National Emergency Management Agency
Contact Name	Anthony Frith
Contact Title	Communications Manager
Contact Email	Anthony.Frith@nema.govt.nz
Contact Phone	s 9(2)(a)
Authorisation Required by	Chief Executive
Provider Name	VMLY&R Limited
Provider Contact Name s 9	(2)(a)
Provider Email	

Government Agency to Complete

Schedule of Services

Briefly outline the services you are requesting from Provider. For example, Strategy and advice; Creative concept development; Production and design; Media strategy, planning and buying; project management; Measurement, reporting and analysis of campaign effectiveness etc.

The National Emergency Management Agency (NEMA) is managing promotional campaigns addressing disaster preparedness amongst the New Zealand public. The Provider will deliver advertising services and media coverage to raise public awareness, including the following services:

- Strategy, project management in respect to media, creative, design and other contracted work.
- Creative and production services, concept development, copy, and art direction.
- Management of production processes for all advertisements from concept to delivery for television, radio, press, print, online/digital, outdoor, mobile and other emerging media channels.

Media services.

The specific services for each year of delivery will be set out in the Creative Brief/job order for each year.

Basis of Engagement

Specify the basis of engagement for these services. For example:

- One off campaign or project
- Multi-stage campaign
- Partnership arrangement
- A sub group of providers for ongoing requirements

This covers an ongoing arrangement to assist in future public education campaigns e.g. NZ ShakeOut (the national earthquake drill), the nationwide test of Emergency Mobile Alert, NEMA's Long or Strong, Get Gone tsunami safety campaign, and, Get Ready / Emergency Preparedness campaign.

The engagement will also include an annual strategic development session with VMLY&R's "Brain Trust" attended by the Manging Director, Behaviour Change Expert, WPP Chief Strategy Officer, and Senior Strategic Planner.

Timing/Timeframes

Indicate the timeframe of engagement or where appropriate commencement dates of campaign or projects.

NEMA will engage with VMLY&R on an ongoing basis and work with them proactively to schedule public educations campaigns throughout each financial year until 30 June 2026 at which point this ASO will expire.

Indicative Budgets

Set out campaign or project budgets or annual budget [if known].

At the start of each financial year NEMA will complete a Creative Brief on the form in Appendix A to inform the Supplier of the maximum budget for that year. The Supplier may only invoice NEMA for under a Creative Brief and must ensure that services delivered do not exceed the maximum budget set under the Creative Brief. Any increase to this budget must be agreed by both parties and recorded as a variation to the Creative Brief. Actual payment for services under each Creative Brief entered into under this ASO will be calculated in accordance with the Provider's rate card.

The Provider's rate card is as follows:

ResourceRate/hrManagements 9(2)(b)(ii)Managing Director

Planning

Senior Strategic Planner

s 9(2)(b)(ii) Digital Strategy Strategic Planner **Account Service** General Manager Client Services Director Senior Account Director **Account Director** Senior Account Manager Account Manager **Account Executive** Creative **Executive Creative** Director **Creative Director** Senior Art Director Senior Copywriter Intermediate Art Director Intermediate Copywriter Junior Art Director Junior Copywriter Traffic Manager TV/Radio Senior Producer Mid Weight Producer Junior Producer Motion Graphics 3D Artist **Digital Production** Head of Digital Digital Executive Producer Digital Producer Senior Digital Designer **Digital Designer** Digital Developer Junior Developer **Studio** Head of Design Designer Studio Supervisor Mac Operator Retouching **Print Production** Print Manager Media General Manager **Trading Director Business Director** Digital Media Planner Senior Media Planner

Media Planner Community Manager Digital Search Specialist Senior Buyer Junior Buyer

Additional Information

If alternative pricing required such as monthly retainer, fixed fee, Performance measures or special requirements outline here.

Note: Any completed briefs and cost estimates may be referenced as appendix to this ASO.

N/A

Health and Safety Considerations

Set out any health and safety considerations for this engagement.

The services will be delivered off site i.e. the Provider does not need to work from NEMA's offices. The Provider must ensure that its Personnel that are engaged in the performance of the services comply with all health, safety, security and other policies reasonably required by NEMA. We expect the provider to comply with the Health & Safety requirements as stated in the New Zealand Government supplier code of conduct and the Provider's commitments in the AoG Advertisement Supplier Panel agreement with MBIE.

Part B

Provider Acceptance.

Conflict of Interest Declaration

I, s = 9(2)(a) have made diligent inquiry whether VMLY&R Limited has any actual, potential or perceived Conflict of Interest were it to provide the Services described in this Advertising Services Order and I have disclosed any actual, potential or perceived Conflict of Interest and how it will be managed below:

NIL

Additional Information Required and/or Assumptions Made

NIL

Provider Acceptance

Provider agrees to deliver to the schedule of services under the basis of engagement as outlined in Part A of this ASO.

Name of A	uthorised Signatory	s 9(2)(a)		
Signature	s 9(2)(a)		Date	01/12/21
				▼

Part C

Government Agency Acceptance.

Government Agency Acceptance

Client acknowledges any conflicts of interest in Part B and appoints the above-named provider to undertake the services under the basis of engagement as outlined in Part A of this ASO and any appended documents signed and referenced to this ASO.

Name of Authorised Signatory Dave Gawn, NEMA Chief Executive

Signature Date 15 December 2021

Please send the link below to your agency contacts to complete after each engagement. For long engagements, we recommend sending this at key milestones to seek feedback throughout the engagement.

https://www.research.net/r/ClientSatisfactionSurvey-AoGcontracts-ASO

Appendix A: AoG Advertising Services – Creative Brief Template

For Participating Government Agency (the Client) to complete and send to Provider.

Date	Service Reference or ASO Number
Project or Campaign Name	Advertising and media services for promotional campaigns addressing disaster preparedness.
Government Agency Name	National Emergency Management Agency
Contact Name	Anthony Frith
Contact Title	Communications Manager
Contact Email	Anthony.Frith@nema.govt.nz
Contact Phone	+64272688463
Provider Name	VMLY&R Limited
Provider Contact Name	9(2)(a)
Provider Email	

Requi	rement	/Purpose	e of the	Briet

What do you want?

Example – brand identity, media strategy, communications plan.

Outline your objectives, introduction to the brand, sector, product, service to be launched/repositioned/put online...

Creative Strategy and Support

What is the overall message you are trying to convey to your target audience?

Why is this important to the customer?

How will you convey the overall message?

How will you measure the success of the final project?

	Ideal Response		
Who is the end user, benefit demographic?	ciary or		
What do we want the targe believe?	et to think, feel and		
What do we want the targe	et do as a result?		
Timing & Budgets			,
State deadlines, timings, cr	itical dates here.		DC
Budget breakdown			~
Do you have a budget? Doe aspects and components of project/campaign?		X	101
Eg: Research, strategy, con production, media.	cept development,	*Other	
	iver to the schedule of services	under the basis of engagement as	outlined in Part A o
	iver to the schedule of services	under the basis of engagement as	outlined in Part A o
Provider agrees to del		under the basis of engagement as	outlined in Part A o
Provider agrees to del this ASO.		under the basis of engagement as	outlined in Part A o
Provider agrees to del this ASO. Name of Authorised S			outlined in Part A o
Provider agrees to del this ASO. Name of Authorised S	Signatory Here		outlined in Part A o
Provider agrees to del this ASO. Name of Authorised S Signature Government Agency A Client acknowledges a	Acceptance ny conflicts of interest in Part E		provider to undertak
Provider agrees to del this ASO. Name of Authorised S Signature Government Agency A Client acknowledges a the services under the	Acceptance ny conflicts of interest in Part Be basis of engagement as outlined to this ASO.	Date B and appoints the above-named p	provider to undertak